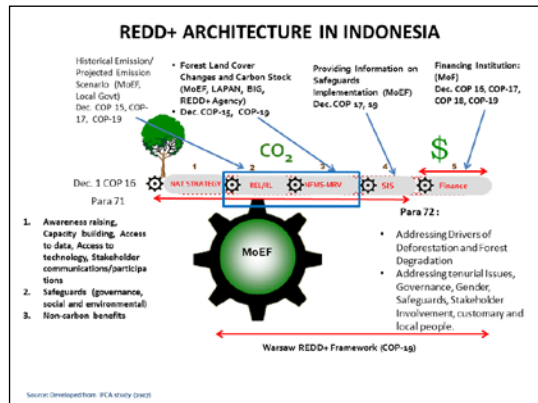


## FREL and REDD+ in Indonesia

Novia Widyaningtyas (Ministry of Environment and Forestry, Indonesia)



I would like to introduce FREL in Indonesia and how it connected to REDD+ in our country. I will start with one slide of REDD+ architecture in Indonesia that we started in 2007 through a study by the Indonesia Forest Climate Alliance<sup>1</sup> (IFCA). This is the very first look when we started the REDD+ in our country. As we see here, there is a big wheel. One of the four wheels that we want to move is the forest reference emission level (FREL), which is connected to other wheels; national strategy, national forest monitoring system, and also safeguards information system. Then it will come to the finance part.

## Background: Indonesia FREL Submission

**Indonesia FREL Submission**

**Background :**

Climate Change is an issue that based on 'science'

Indonesia's commitment in G-20 Pittsburg 2009: to decrease emission to **26 - 41%** by 2020 from the Business as Usual (BAU)

COP-16 Cancun Decision 1/CP.16 Paragraph 70: encourages developing country to contribute on mitigation action in forestry sector

COP-16 Cancun Decision 1/CP.16 Paragraph 71: encourages developing country to develop:

- REDD+ National Strategy or Action Plan
- **Forest Reference Emission Level/Forest Reference Level (FREL/FRL)**
- A robust and transparent National Forest Monitoring System
- Safeguards Information System

We have submitted our FREL to the UNFCCC in December of last year. I think the biggest background for our submission is that we believe climate change is an issue that is based on science, but is closely related to policy. We have also commitment from 2009 to reduce emissions to 26%, and also 41% by 2020 with international support from business as usual, and then we comply with the COP decision that encouraged developing countries to contribute to mitigation action in the forestry sector. We have to develop forest reference emission levels as one of the elements for REDD+

<sup>1</sup> <http://www.dephut.go.id/INFORMASI/LITBANG/IFCA/Pengantar.htm>

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implementation.

**Background**

FREL submitted to UNFCCC has to complete the concept of TACCC - "Transparency, Accuracy, Completeness, Consistency, Comparability", as well as concept of "practicability and cost-effectiveness" when implementing MRV

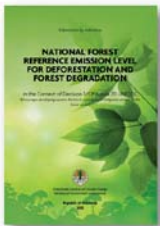
Three documents to be submitted by Indonesia to the UNFCCC Secretariat :

- Forest Reference Emission Level (FREL), specific for REDD+ (for RBPs),
- Biennial Update Report (BUR), covers 5 sectors
- Intended Nationally Determined Contributions (INDC) that covers all sectors for post 2020 (2021- 2030)

Warsaw REDD+ Framework : the importance of consistency – need to use a consistent data for FREL and BUR (especially for the same activity)

We construct our national FREL with the following principles: transparency, accuracy, completeness, consistency, and comparability (TACCC). These are the principles that we have to follow with our FREL. Also, we follow the concept of practicability and cost-effectiveness when implementing our MRV. Beside the FREL submission, we also are about to submit our biennial update report very soon. Also, we have submitted our INDCs that cover all sectors for post-2020, while our BUR covers five sectors. We see interrelationship and close correlation among these three submissions. We also would like to highlight the importance of consistency when we construct our FREL, especially the consistency on the data that we use for both FREL and BUR, especially for the same activity.

**Indonesia FREL Submission**  
**The Objectives :**



- To present a national FREL figure for REDD+ implementation including step-by-step analysis that has been exercised for establishing FREL for Indonesia
- To provide broader audience and stakeholders with clear, transparent, accurate, complete and consistent basis of emissions projection as a basis for further discussion with other agencies who have expressed an interest in supporting Indonesia in this undertaking
- To share with many other countries interested in the REDD+ mechanism, the process that Indonesia has followed in approaching the entrance of full REDD+ implementation on the basis of result-based payment

**Forest**

| Formal definition (formal definition)                                                                                                                                                                                     | Practical definition (working definition)                                                                                                                                                                                                                                                                                                                         |
|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Ministry Regulation 14/2004 on A/R CDM : "Land spanning more than 0.25 hectares with trees higher than 5 meters at maturity and a canopy cover of more than 30 percent, or trees able to reach these thresholds in situ". | SNI (Indonesia National Standard) 8033:2014 – on method for calculating land cover change that based on visual interpretation of optical remote sensing imagery – to produce land-cover maps through visual interpretation of satellite images in a scale that min.area for polygon delineation is 0.25 cm <sup>2</sup> at 1:50,000 of scale which equals to 6.25 |



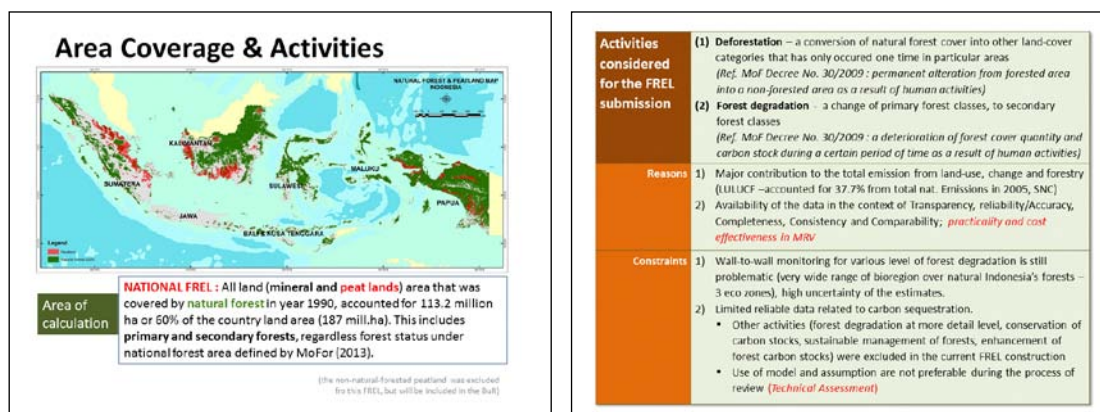
SNI 7644:2010 on land cover classes and its description (23 classes, forests were classified into 7 classes based on forest types)

The objectives of our FREL submission are to present national FREL to figure how we construct the FREL, including step-by-step analysis. That has been exercised for establishing FREL for Indonesia. Also, for the broader audience and stakeholders, we want to provide clear, transparent, accurate, complete, and consistent emissions projections as a basis for further discussion with other agencies who have expressed an interest in supporting Indonesia in this REDD+ development in Indonesia, especially when we talk about financing support. We would like to share also with many other countries who are interested in this REDD+ mechanism. We believe that this is very important

towards the results-based payment for REDD+.

On the definition of 'forest', we know that in some part of the discussion this is still a very interesting debate, but we follow the formal definition from Minister of Forestry regulation number 14/2004. We use it in afforestation and reforestation CDM. We define forest as land spanning more than quarter hectares with trees higher than five meters at maturity and canopy cover of more than 30%. In addition, we also use what we call a practical definition or working definition from our national standards. We have two standards. Essentially, when we produce land-cover maps through visual interpretation of satellite images in a scale that minimum area for polygon delineation, it is 0.25 cm<sup>2</sup> square at 1:50,000 scale, which equals 6.25 hectares. Another national standard on land cover classification that we have 23 classes and seven of them are based on forest types. Out of the seven, one is plantation forest, while the rest is natural forest.

### Area Coverage & Activities



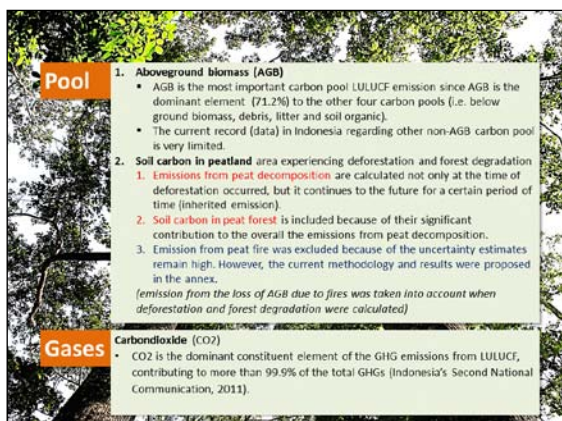
The area coverage and activities that are used for calculation in our FREL is all land, both mineral and peat lands, that was covered by natural forest in year 1990, which accounted for 113.2 million hectare, or 60% of the country land area. This is the picture of our land map.

There are two activities considered for the FREL submission of Indonesia. We use deforestation and forest degradation as activities considered in our FREL. We use these two activities, these major activities because both are major contribution to the total emissions from land-use and forestry. That accounted for 37.7% of total national emissions based on our second national communication. Also we consider this because of the availability of the data in the context of transparency, reliability, accuracy, completeness, consistency, and comparability. Also, we consider the practicality and cost effectiveness when we do that MRV for these two activities.

However, there are some constraints in considering these activities. We still have some problems on wall-to-wall monitoring for various level of forest degradation because we have a wide range of bioregions over our natural Indonesia's forests. Therefore, we face high uncertainty of the estimates when we are dealing with the activity data. Due to the limitation, we decided to pick these activities,

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while for the three other activities in REDD+, at the moment were excluded in the current FREL construction. I think this is the difference in our interpretation, in our understanding, the difference between forest reference emission levels (FREL) and FRL. When we include the three activities in the “plus” of REDD+ then we can say that this is our understanding about FRL. However, because we still have difficulties in gathering the data, we are not very sure on the availability of the data, so we exclude the three activities, but maybe in future we will include them.



For the carbon pools, aboveground biomass (AGB) is the most important carbon pool because this is the dominant element in our LULUCF emissions (70.2%) to the other four carbon pools, so we concentrate on this AGB and also soil carbon in peatland. We also include this in the calculation of biomass.

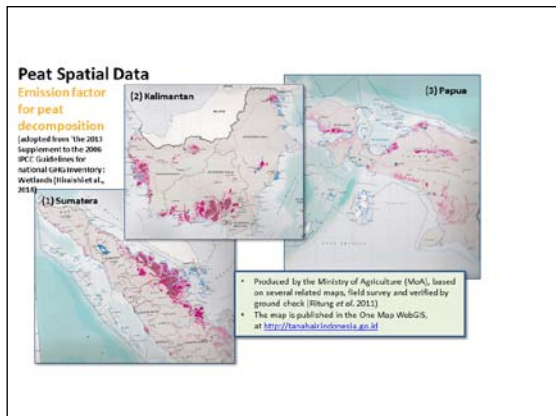
However, maybe you ask the question of why emissions of peat fires were excluded. As we know, last year was very important to our forest and peatland because the occasion of fire. You may be wondering why we are not including that. I think the reason is very clear. We are not ready with the data at the moment, so emissions from peat fires are excluded because the uncertainty estimates are still high. However, now we are in the process of considering the methodology and also some calculation for these emissions from peat fire however.

For the gases, we concentrate on the carbon dioxide, while in our INDC, we count the carbon dioxide, methane, and another one I think is N2O. For the FREL, we concentrate on CO2 because the contribution of CO2 in our emission is the biggest in the total greenhouse gas emissions in our second national communication.

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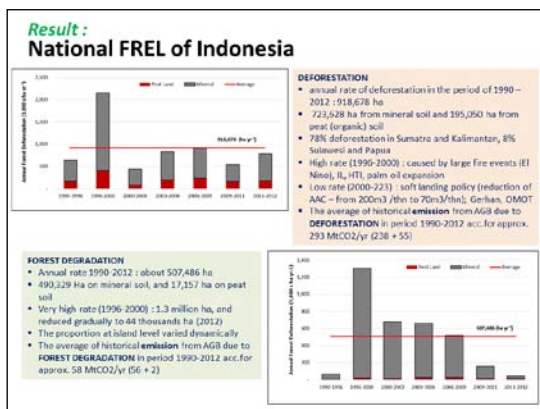
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distribution. We have had more than 4000 permanent sample plots around the country since 1989.



This is for peat.

Result: National FREL of Indonesia Result

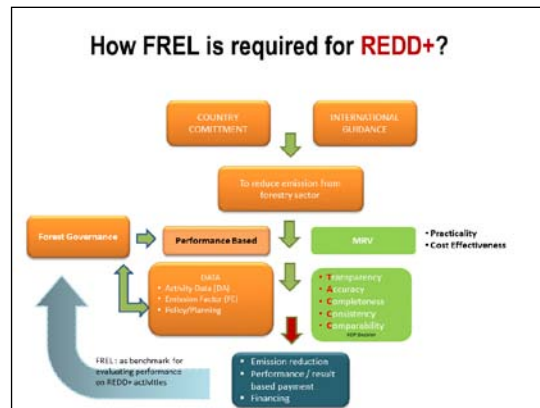


This is the result. The graph shows us that the highest deforestation occurred between 1996 and 2000 because of the fire. For forest degradation, I think the peak is also in the period of 1996 to 2000.

This is the graph of our national forest reference emission level. Forest deforestation is still dominant at 61% followed by peat decomposition and from forest degradation.

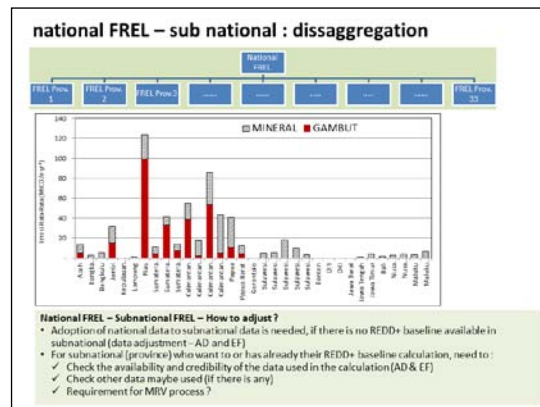
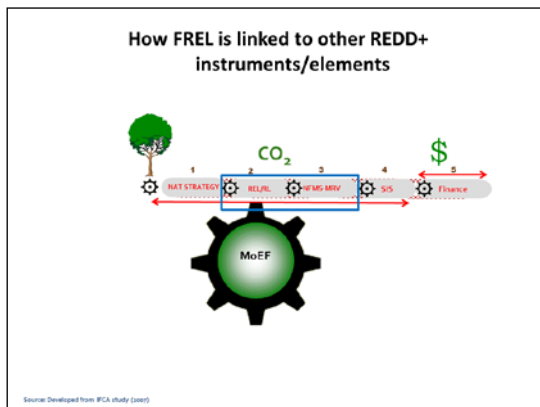
**Projection of FREL up to 2020**  
calculated using linear projection based on consecutive historical data of 1990-2012

| Year | Deforestation (MtCO <sub>2</sub> e yr <sup>-1</sup> ) | Forest Degradation (MtCO <sub>2</sub> e yr <sup>-1</sup> ) | Peat Decomposition (MtCO <sub>2</sub> e yr <sup>-1</sup> ) | Total annual emission (MtCO <sub>2</sub> e yr <sup>-1</sup> ) |
|------|-------------------------------------------------------|------------------------------------------------------------|------------------------------------------------------------|---------------------------------------------------------------|
| 2013 | 293,208,910                                           | 58,002,762                                                 | 217,548,209                                                | 568,859,881                                                   |
| 2014 | 293,208,910                                           | 58,002,762                                                 | 221,143,831                                                | 572,355,503                                                   |
| 2015 | 293,208,910                                           | 58,002,762                                                 | 224,639,453                                                | 575,851,125                                                   |
| 2016 | 293,208,910                                           | 58,002,762                                                 | 228,135,075                                                | 579,346,747                                                   |
| 2017 | 293,208,910                                           | 58,002,762                                                 | 231,630,697                                                | 582,842,369                                                   |
| 2018 | 293,208,910                                           | 58,002,762                                                 | 235,126,319                                                | 586,337,991                                                   |
| 2019 | 293,208,910                                           | 58,002,762                                                 | 238,621,941                                                | 589,833,613                                                   |
| 2020 | 293,208,910                                           | 58,002,762                                                 | 242,117,562                                                | 593,329,235                                                   |



For projection, we have some projection of our FREL up to 2020. I think this is very important when we also need to adjust with our NDC in future.

How is FREL required for REDD+? It is very clear for us that FREL is very important as benchmark for evaluating the performance of REDD+ activities. It will be very important also to improve our forest governance. When we come to performance based payment for REDD+, it will go to emission reduction and then we can get financing support from that end. Then we can go again to improve forest governance.



If we come back to our big wheel, we can keep the big wheel rolling using the FREL, the national strategy, safeguard information systems, and so on.

We have some initiatives also in sub-national level. One important issue is how to link them and how to do this aggregation. We have a discussion about this, and how to adjust is the question. The result of the discussion is that we can use or adopt the national data to sub-national data if there is no REDD+. This line is available in the sub-national level, but we believe that in some provinces they have already established one, so the question then is how to maintain the consistency between the sub-national and national level. Therefore, we need to check the availability and the credibility of the data used in the calculation. Also, we need to check other data that may be used.

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## Acknowledgement/sources :

- Document of Indonesia National Strategy of REDD+
- Document of Indonesia FREL Submission
- Technical Team of Indonesia National FREL
- Document (draft) of Strategic Plan 2015-2019, DGCC – MoEF, Indonesia
- Directorate General of Climate Change, Ministry of Environment/Land/Forestry – Indonesia
- Directorate of Forestry Planning and Environment Governance, Ministry of Environment and Forestry – Indonesia
- Division of REDD+, Directorate of Climate Change Mitigation, DGCC, MoEF – Indonesia

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  - Division of REDD+, Directorate of Climate Change Mitigation, DGCC, MoEF – Indonesia

terima kasih  
*thank you!*

Beside the provincial sub-national FREL calculation, we have also many projects that have been working on FREL establishment. As we can see here, there are around 35 projects/pilot/demonstration activities of REDD+ around the country (based on the observation and recording of Ministry of Environment and Forestry since 2011). Most of them have experience in calculating the FREL. So far we use their experience in terms of capacity building, but there are some remaining questions on how we use the result of the calculation contributing to our national calculation. I think one of the ideas is to use the registry system.

There are some challenges ahead, but there are also some room for improvement in activity data, in emission factor, in peat fire calculation, emission calculation, and also in terms of institution because there are some institutions involved in our REDD+, not only the Ministry of Environment and Forestry, but we have also some other institutions. Therefore, I think coordination is also one of the issues that remain.

Thank you very much for your kind attention.